

TRANSPORTATION ELEMENT

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15 **I. INTRODUCTION**

16 **1. Growth Management Act Requirements**

17 The Growth Management Act (GMA) requires jurisdictions to prepare a
18 transportation element that includes the following sub-elements and features:

- 19 A. Land use assumptions used in estimating travel.
- 20 B. Facility and service needs, including:
- 21 1) An inventory of air, water and land transportation facilities and
- 22 services, including transit alignments, to define existing capital
- 23 facilities and travel levels as a basis for future planning;
- 24 2) Level of service standards for all arterials and transit routes to
- 25 serve as a gauge to judge performance of the system. These
- 26 standards should be regionally coordinated;
- 27 3) Specific actions and requirements to bring into compliance any
- 28 facilities or services that are below an established level of service
- 29 standard;
- 30 4) Traffic forecasts for at least ten years based on the adopted land
- 31 use plan to provide information on the location, timing and
- 32 capacity needs of future growth;
- 33 5) Identification of system expansion needs and transportation
- 34 system management needs to meet current and future demands.
- 35 C. Financing, including:
- 36 1) An analysis of funding capability to judge needs against probable
- 37 funding resources;
- 38 2) A multi-year financing plan based on the needs identified in the

1 comprehensive plan. Portions of this plan will be the basis for the
2 six-year street, road, or transit program required by state law;
3 3) If probable funding falls short of meeting identified needs, a
4 discussion of how additional funding will be raised or how land use
5 assumptions will be reassessed to ensure that level of service
6 standards will be met;

7 D. Intergovernmental coordination efforts, including an assessment of the
8 impacts of the transportation systems of adjacent jurisdictions.

9 E. Demand management strategies.

10 F. Collaborative plan consistency. The GMA requires that regional agencies
11 certify that the transportation element is consistent with regional
12 transportation plans. Puget Sound Regional Council (PSRC) is the regional
13 agency with this authority. PSRC measures consistency with the MTP by
14 focusing on five items:

- 15 1) Consistency with the land use element,
- 16 2) Identification of facilities and service needs,
- 17 3) Discussion of financing for transportation facilities and services,
- 18 4) Description of intergovernmental coordination efforts, and,
- 19 5) Development of transportation demand strategies.

20
21 In addition, PSRC reviews plans of cities and counties in the central Puget
22 Sound region for consistency with the Clean Air Conformity Act.
23 Consistency is measured by the presence of minimum policy language
24 and provisions committed to developing programs and measures
25 addressing federal and state air quality laws.

26 G. Other requirements. In addition to the GMA requirements, the
27 Transportation Element must also comply with Destination 2030.
28 Destination 2030 is the transportation element of Vision 2040, the Puget
29 Sound region's growth management, economic, and transportation
30 strategy. Destination 2030's seven main transportation strategies are:

- 31 1) Expanded capacity for all transportation modes
- 32 2) Growth and land use opportunities
- 33 3) System management and operations opportunities
- 34 4) Programs to manage future growth of single-occupant vehicle travel
- 35 5) Financial planning and more rational transportation pricing
- 36 6) Improved system safety
- 37 7) Enhanced transportation security

38 These transportation policy areas are addressed in this Element.

1
2 **2. Purpose of a Transportation Element**

3 The Transportation Element has three functions: to examine the existing and future
4 traffic circulation system, to address the relationship between transportation and
5 land use, and to provide the background and analysis so that the City can ensure that
6 transportation improvements are concurrent with development. More specifically,
7 the Transportation Element considers the location and condition of the existing
8 traffic circulation system; the cause, scope, and nature of transportation problems;
9 the projected transportation needs; and plans for addressing all transportation
10 needs while maintaining established level of service standards. The Transportation
11 Element addresses motorized and non-motorized transportation needs.

12
13 The type and availability of transportation facilities are major factors in the
14 development of land use patterns; while conversely, the way that land is used greatly
15 influences the need and location for new transportation facilities. The relationship
16 between transportation and land use is one of continuous interaction and their
17 planning must be coordinated.

18
19 One way the relationship between transportation and land use is measured is
20 through the concept of concurrency. The GMA requires jurisdictions to apply the
21 concept of concurrency to transportation facilities. Jurisdictions are to establish level
22 of service standards with measurable criteria to judge the adequacy of roadway
23 service provision. Transportation improvements are required to be made concurrent
24 with the development, either in place at the time of development or with a financial
25 commitment to complete the improvements within six years of development. It is up
26 to each jurisdiction to determine the acceptable timetable for completion of the
27 improvements, as mandated in its concurrency management regulations. For
28 example, the jurisdiction’s regulations may state that improvements must be
29 completed no more than two years after the development is complete, rather than
30 in six years.

31
32 **II. TRANSPORTATION ELEMENT GOALS, OBJECTIVES, AND POLICIES**

33 The following goals and policies outline the City’s desire to preserve the character,
34 natural environment and environmentally sensitive areas of the City while providing
35 opportunities for present and future residents consistent with the requirements of
36 State Law.

37
38 **GOAL TR1.0: PROVIDE A MULTI-MODAL TRANSPORTATION SYSTEM WHICH**
39 **MEETS THE NEEDS OF MOTORIZED AND NON-MOTORIZED**

1 **TRAVEL.**

2 Policy TR1.1: Develop a system of transportation facilities and services that
3 serves the access and circulation needs of City residents and
4 visitors.

5 Policy TR1.2: Establish and apply a functionally defined hierarchy of streets
6 and appropriate design guidelines for street development.

7 Policy TR1.3: Establish an on-going street right-of-way review program in
8 order to bring existing streets up to standards and to plan for
9 new streets and improvements.

10 Policy TR1.4: Work with Community Transit to ensure that transit service
11 within Brier is designed to meet, to the extent possible, the
12 needs of the users and to ensure that the public is aware of
13 the service.

14 Policy TR1.5: Collaborate with the State DOT and Community Transit to
15 continue to offer convenient transit connections such as
16 between the central Brier Park and Ride and bus route
17 number 111 with service to the Mountlake Terrace Park and
18 Ride.

19 Policy TR1.6: Participate in programs and provide information to the
20 citizens on transportation demand management techniques
21 such as ridesharing, promoting transit use, and increasing the
22 use of non-motorized transportation in order to reduce the
23 number of automobile trips within Brier and to help reduce
24 pollutants that affect the air quality of the Puget Sound
25 region.

26 Policy TR1.7: Provide handicap access in compliance with federal laws for
27 all transportation components, including buses,
28 nonresidential parking areas, streets, sidewalks, and multi-
29 use trails.

30 Policy TR1.8: Adopt a minimum peak hour Level of Service as follows:

31 **Streets**

- 32 • "C" for all Non-Arterial and Neighborhood Streets
- 33 • "D" for all Collector Arterial Streets

34 **Intersections**

- 35 • "C" for Neighborhood-Non-Arterial Streets /
36 Neighborhood-Non-Arterial Streets
 - 37 • "D" for Neighborhood-Non-Arterial Streets /
38 Collector Arterial Streets
- 39

- “D” for Collector Arterial Streets / Collector Arterial Streets

GOAL TR2.0: ENSURE THE SAFETY OF THE TRAVELING PUBLIC.

Policy TR2.1: Attempt to reduce accidents by analyzing transportation elements to determine unsafe locations.

Policy TR2.2: Provide for a safe integration of bicycle, pedestrian, equestrian, and motorized networks.

GOAL TR3.0: PROVIDE COST EFFECTIVE TRANSPORTATION FACILITIES AND SERVICES COMPATIBLE WITH AND SUPPORTIVE OF THE CITY’S RESIDENTIAL CHARACTER.

Policy TR3.1: Strive for equitable allocation of improvement cost responsibilities among public jurisdictions and the private sector.

Policy TR3.2: Coordinate land use development plans with transportation and mobility needs for the community to promote non- motorized travel, pedestrian travel, and transit use.

Policy TR3.3: Develop and adopt concurrency management regulations.

Policy TR3.4: The City should pursue and strategize the funding for transit-related safety enhancements such as bus pullouts and similar infrastructure.

Policy TR3.5: Establish transit communications services and establish connections to other transit services and regional transit services such as Sound Transit and Community Transit.

GOAL TR4.0: ESTABLISH A TRANSPORTATION SYSTEM AND FACILITIES WHICH FULFILL BRIER RESIDENTS’ DESIRE TO REMAIN A RESIDENTIAL COMMUNITY WHICH ENCOURAGES MINIMAL, NON-LOCAL TRAFFIC.

Policy TR4.1: Plan and design streets to provide a logical network related to all segments of the planning area and to the community at large to discourage non-local trips.

Policy TR4.2: Provide adequate traffic flow on Collector Arterial streets while limiting traffic on all other streets.

Policy TR4.3: Continue to pursue the current road maintenance program and encourage property owners to maintain the appearance of the

1 public right-of-way adjacent to their property.

2 Policy TR4.4: Continue to upgrade City streets to current adopted standards
3 based on availability of funds and existing physical constraints.

4 Policy TR4.5: Continue the City’s neighborhood traffic control program in
5 coordination with Public Works and the Police Department to
6 address specific neighborhood traffic concerns.

7 Policy TR4.6: Encourage safety and beautification projects for all roads in the
8 City.

9 Policy TR4.7: Encourage, where possible, the provision of landscaping strips on
10 all streets at the time of acquisition and / or development.

11 Policy TR4.8: Recognize the needs of and incorporate designs for emergency
12 vehicle, refuse collection and public transportation in city road
13 design and construction.

14 Policy TR4.9: Develop traffic mitigation priorities, with roundabouts being a high
15 priority, in order to preserve the character of Brier.

16

17 **GOAL TR5.0: PROVIDE TRANSPORTATION FACILITIES AND SERVICES IN A**
18 **MANNER THAT PROTECTS AND ENHANCES THE ENVIRONMENT.**

19 Policy TR5.1: Avoid siting transportation facilities in environmentally sensitive
20 areas.

21 Policy TR5.2: Implement appropriate mitigating measures where impacts are
22 identified.

23 Policy TR5.3: Encourage buffering between motorized travel and non-
24 motorized transportation modes by physical space, landscape
25 strips or other physical or design methods.

26 Policy TR5.4: Evaluate all land use permit applications for biofiltration and storm
27 drainage requirements, and capital improvements (for example,
28 curbs and gutters improvements).

29

30 **GOAL TR6.0: DEVELOP A FUNCTIONAL, SAFE AND CONVENIENT SYSTEM OF**
31 **PEDESTRIAN, BICYCLE AND EQUESTRIAN PATHWAYS AND**
32 **FACILITIES THROUGHOUT THE CITY.**

33 Policy TR6.1: Encourage the development of pedestrian right-of-way and lighted
34 trails which can provide safe passage between neighborhoods,
35 schools, businesses, and recreational areas.

1 Policy TR6.2: Provide for the safe and convenient integration of bicycle,
2 pedestrian, equestrian and motorized networks.

3 Policy TR6.3: Provide sidewalks, or walkways on at least one side of every street,
4 especially near schools.

5 Policy TR6.4: Require sidewalks on all streets designated as school walk routes
6 between schools and Collector Arterials and Non-Arterial streets.

7 Policy TR6.5: Consider and encourage the designation of additional public
8 rights-of-way for trails and walkways for access and circulation of
9 non-motorized travel.

10 Policy TR6.6: Encourage sidewalks, bikeways and multi-use trails along public
11 roads.

12 Policy TR6.7: Ensure new curb and gutter intersections meet ADA standards.
13 Strive to upgrade existing curb and gutter intersections to meet
14 ADA standards where feasible.

15
16 **GOAL TR7.0: COMMUNICATE AND COORDINATE THE TRANSPORTATION
17 NEEDS AND INTERESTS OF BRIER WITH ADJACENT
18 COMMUNITIES AND APPLICABLE TRANSPORTATION AGENCIES.**

19 Policy TR7.1: Communicate and coordinate with the surrounding areas so their
20 transportation plans can be adapted in order to minimize cross-
21 traffic through Brier.

22 Policy TR7.2: Participate with other jurisdictions in the planning process of
23 regional transportation systems.

24
25 **GOAL TR8.0: PROVIDE PARKING FACILITIES AND CONTROLS THAT
26 COMPLEMENT THE ROAD SYSTEM.**

27 Policy TR8.1: Promote adequate off-street parking for all land uses.

28 Policy TR8.2: Establish design requirements for nonresidential land uses.

29
30 **GOAL TR9.0: STRIVE TO ATTAIN OR MAINTAIN FEDERAL AND STATE AIR
31 QUALITY REQUIREMENTS.**

32 Policy TR9.1: Support the air pollution abatement and prevention activities of
33 the Puget Sound Air Pollution Control Agency (PSAPCA), including
34 the requirements of the federal and state clean air acts.

35 Policy TR9.2: Promote and support public education efforts regarding air

1 quality impacts.

2
3 **III. CONTEXT FOR THE ELEMENT**

4 **1. Transportation Element Background**

5 This Transportation Element is based on previous plan updates that incorporated
6 the requirements of the GMA and requirements for certification by the PSRC and
7 Destination 2030.

8
9 For the initial Final Comprehensive Transportation Plan (1991), Brier’s transportation
10 system was inventoried and entered into a geographic database. Streets, walkways,
11 and trails were classified, using criteria developed by the City. Deficiencies of streets
12 and non-motorized facilities were then identified, and needed transportation
13 improvement projects and programs were identified. As part of the 2000 Plan
14 Update, further analysis of the transportation system in Brier was undertaken. This
15 analysis included identifying current levels of service for major streets and
16 forecasting to 2012 future levels of service. The impacts of future growth in Brier on
17 adjacent areas were also analyzed. Transportation Demand Management techniques
18 appropriate for Brier was explored. An updated project needs list was developed to
19 address current and future needs over the next six years.

20
21 To update this inventory and forecast for the 2015 Plan Update, the original
22 transportation system inventory was augmented with data from recent studies and
23 records of development in the city as well as through field checks. In addition, current
24 traffic volumes were measured, supplemented by spot counts and approach
25 volumes factored accordingly. Average Daily Trip (ADT) information was projected
26 based on 2015 traffic counts. Projected 2035 traffic volumes were forecast and
27 consequent levels of service projected.

28
29 In terms of citizen and agency review, The GMA requires early and continuous public
30 participation. That participation started during the process to draft the Final
31 Comprehensive Transportation Plan in 1991 (eleven workshops and public meetings
32 were held and the draft plan was sent to adjacent cities and interested agencies). It
33 continued as part of the 2000 Update (when additional community meetings and
34 Council hearings were held during the Comprehensive Plan review and adoption
35 process). The Planning Commission and City Council held public meetings and a
36 public hearing as part of the 2024 update, also.

37
38 **2. Existing Conditions**

1 **A. Regional Setting**

2 Brier has a population of 6,087 as of 2010 within an area of 1,259
3 acres. The city is located in Southwest Snohomish County and lies just
4 north of the King / Snohomish County border. Brier’s western border
5 is shared with the City of Mountlake Terrace, while to the north of the
6 city is unincorporated Snohomish County and to the east is
7 unincorporated Snohomish County and the City of Bothell. Brier lies
8 in the midst of an urban area and its transportation systems are
9 affected by and affect the communities surrounding it (see **Figure 1**).

10
11 Brier is located between regional Interstates 5 and 405. Access to
12 these major north / south freeways is provided by a series of minor
13 arterials (as classified by the Snohomish County Arterial Plan).

14
15 **B. Transportation System**

16 Brier has a total of 28.5 miles of roadway with the majority of these
17 roadways being low-volume neighborhood streets. Increasing cross-
18 town commute traffic is a concern of residents. There are no arterials
19 within Brier. The highest level of street is a collector that typically
20 connects to an arterial outside of the City. See Table 1 for Street
21 Classifications Summary of Design and Planning Features

22
23 Streets in Brier classified Collector Arterial Streets are:

- 24 · Brier Road
- 25 · Poplar Way
- 26 · 228th Street SW
- 27 · Vine Road/216th St SW east of Poplar Way

28
29 Non-Arterial Streets, tying into the Collector Arterial Streets, include:

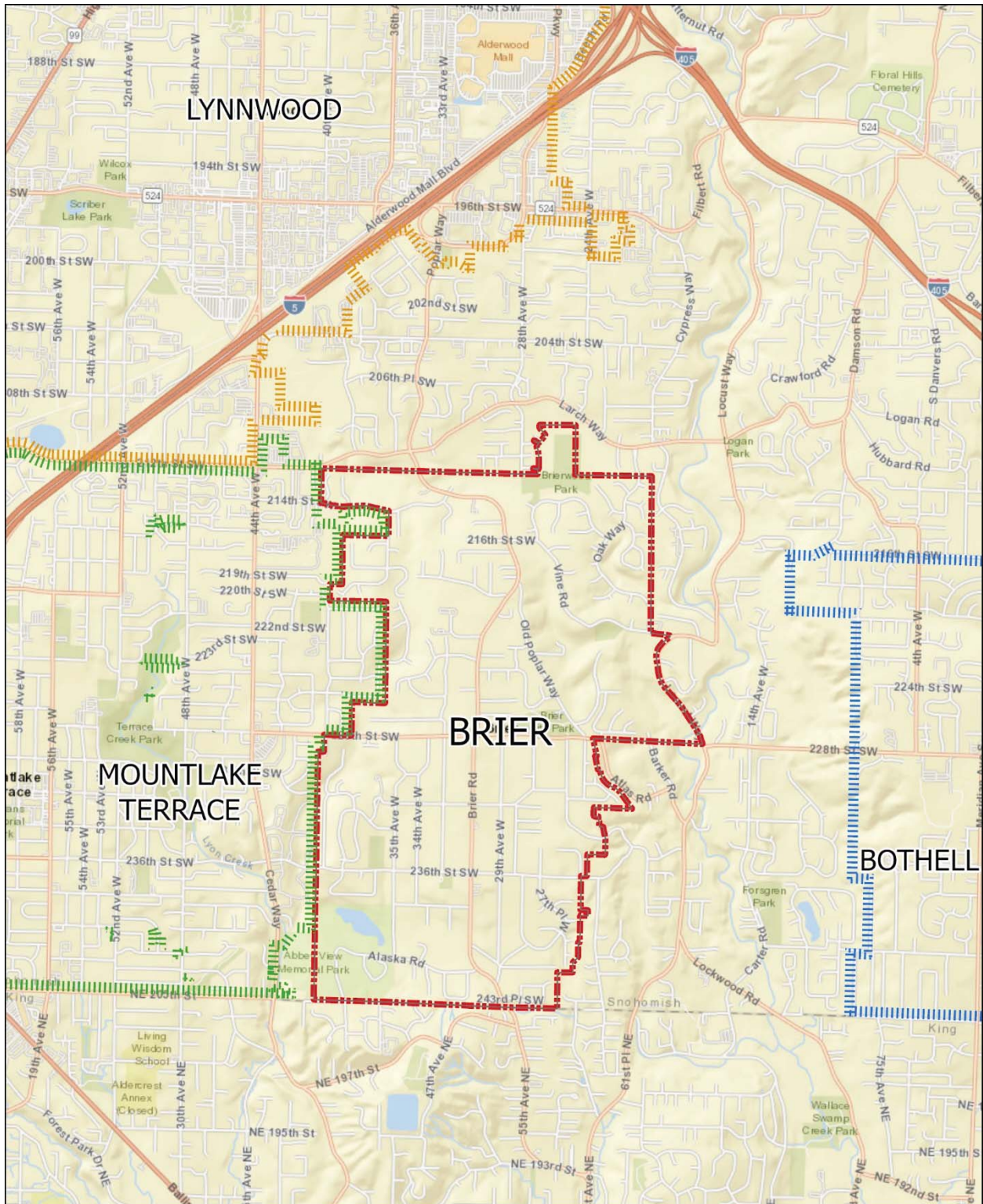
- 30 · Old Poplar Way
- 31 · 214th Street SW

32
33 Daily volumes on streets classified as Collector Arterial Streets are
34 3,000 vehicles per day or more. Volumes on Non-Arterial Streets is
35 1,000 to 3,000 vehicles per day. Neighborhood Street (less than 1,000
36 vehicles per day) designations. See Appendix B for a more detailed
37 discussion of these classifications.

38
39 Other elements of Brier’s transportation system include air

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transportation in the region (via major airports to the south – SeaTac and Boeing Field, and to the north via Paine Field), which is accessible by highway, and bus transportation provided by Community Transit (CT). Bus service is available in Brier on the “111” route. This route provides service between the Brier Park and Ride lot (located next to City Hall at 228th Street SW and 29th Avenue W) and the Mountlake Terrace Transit Center located at 236th Street SW and Interstate 5. Various connections can be made at the transit center to travel throughout the region including major employment centers such as Seattle and Everett.



**FIGURE 1:
BRIER VICINITY MAP**



**CITY OF
BRIER**
ESTD 1965

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Table 1: Street Classifications - Summary of Design and Planning

CATEGORY	NO. OF LANES	AVG. DAILY	TYPICAL SPEED	TYPICAL	TRANSIT USE	ON-STREET	TURN POCKETS	CROSS WALKS	TRAFFIC	THROUGH
COLLECTOR ARTERIAL.	2+	3,000+	25-30	½ Mile	Possible	Possible	Yes	Yes	No	Yes
NON-ARTERIAL	2+	1,000 to 3,000	20-30	¼ Mile	Possible	Possible	Possible	Yes	No	Possible
NBHD ST.	2	1,000 or less	25	500 to 1,000 ft.	Possible	Possible	No	Possible	Possible	No
LOCAL NBHD. ST.	2	500 or	20-25	100 to 500 ft.	No	Possible	No	Possible	Possible	No
SCENIC ROUTE	ANY OF THE ABOVE FEATURES POSSIBLE									
BICYCLE LANE	4-5 ft.	1-3K+	25-30	Continuous System	Possible	No	Possible	Possible	No	Possible
SIGNED BICYCLE ROUTE	2+	0-3K+	15-30	Continuous System	Possible	No	Possible	Possible	Possible	Possible
WALKWAY / SIDEWALK	5+ ft.	-	-	Citywide	-	-	-	Possible	-	Yes
MULTI-USE TRAIL	3+ ft.	-	-	Citywide	-	-	-	Possible	-	Yes
OFF-ROAD TRAIL	Varies	-	-	Citywide	-	-	-	Possible	-	Yes

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There are no known railroad rights of way in Brier; therefore that transportation mode is not available for either personal ridership or movement of freight and goods. The expeditious movement of freight and goods via truck in and through the City is not an issue as there is limited commercial development and there are no arterials. The postal service and other delivery services have not experienced any difficulty in providing services within Brier.

Brier does not have any state-owned transportation facilities, or any facilities with statewide significance.

C. Land Use

Land use is an important element of any transportation system. Figure 1 in the Land Use Element shows the land use in Brier. The majority of Brier’s land use (over 80%) is zoned for single-family residential. Neighborhood business (commercial) land use is restricted by zoning

1 to a 2.5-acre area. As a result, Brier residents travel outside of Brier for
2 shopping and employment. There are no major City destinations that
3 attract large volumes of traffic to the City. Within Brier, land use such
4 as neighborhood businesses, parks, and schools are trip destinations
5 for residents. These destinations include:

- 6
- 7 • Brier Park
- 8 • Brierwood Park
- 9 • Bobcat Park
- 10 • Locust Creek Park
- 11 • City Lights Woods Park
- 12 • Brier Patch Park
- 13 • Brier Horse Arena
- 14 • Brier Elementary School
- 15 • Brier Terrace Middle School
- 16 • Brier City Hall
- 17 • Brier Library
- 18 • Brier Community Church
- 19 • Saint Paul’s Orthodox Church
- 20 • Brier Neighborhood Business Area

21

22 The city may rezone the properties across the street from the city’s
23 business district to the business district zoning (Neighborhood
24 Business zone). This possible rezone area encompasses 2.65 acres. If
25 this change occurs, it is not expected to have a noticeable impact on
26 the city’s transportation system.

27

28 **D. Transportation System Inventory**

29 As part of the Final Comprehensive Transportation Plan development
30 in 1991, a survey of the existing conditions of Brier’s streets, walkways
31 and trails was conducted. The survey included a field check of every
32 street in Brier, as well as examination of undeveloped areas that
33 potentially might include trails or walkways. This survey collected
34 information on:

- 35
- 36 • Right-of-Way Width
- 37 • Number of Lanes
- 38 • Sidewalks
- 39 • Drainage

- Emergency Access
- Lane Widths
- Grades
- Speed Limits
- Geometries
- Pavement Type
- Pavement Condition
- Trails and Paths
- Abutting Land Use

The City annually updates projections for road maintenance in its 6 year Transportation Improvement Program (TIP).

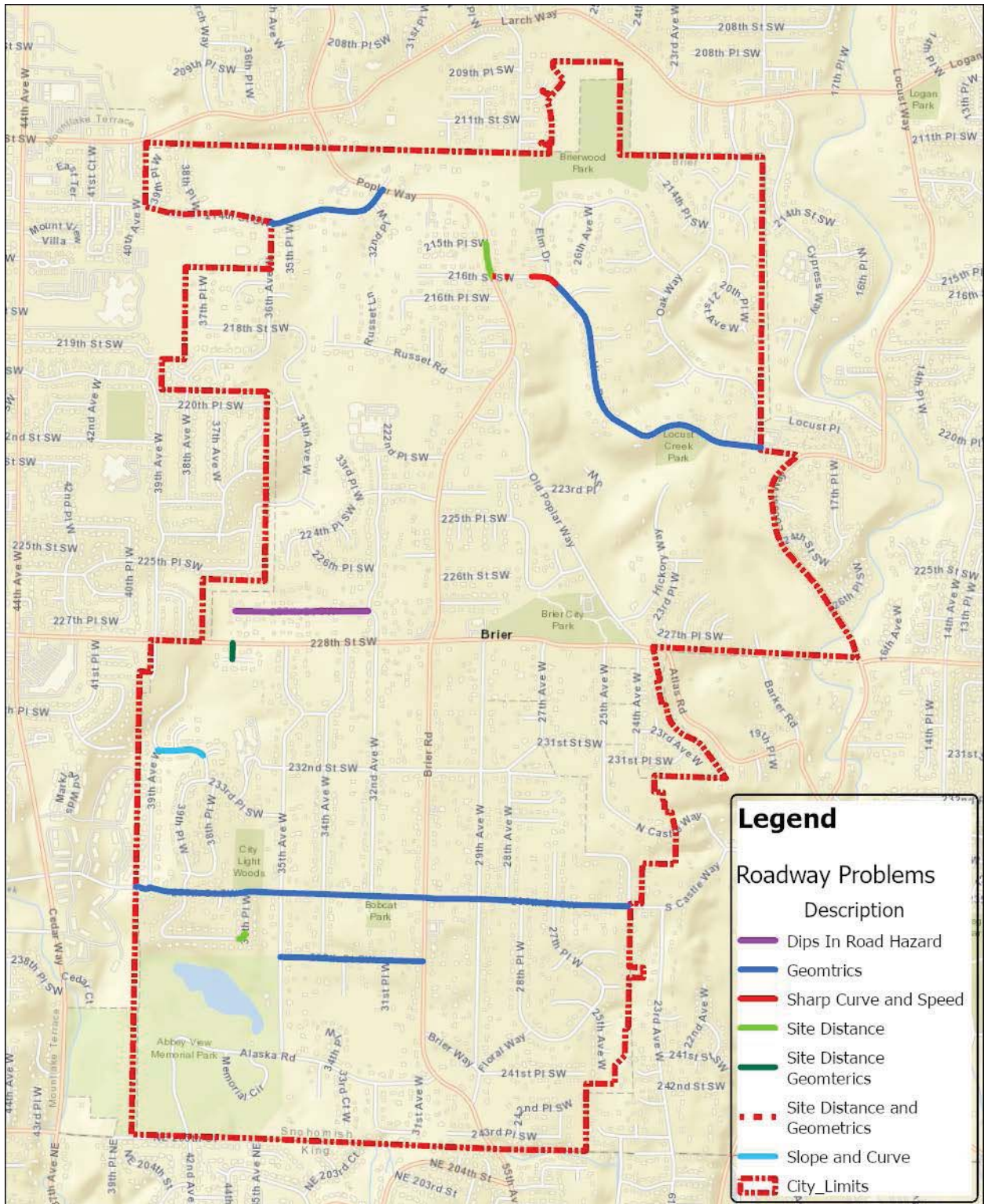
This information was collected for each intersection-to-intersection segment on Brier’s street system and then entered eventually into a computerized database.³ This data was updated in 2004 through review of City records and field checks. This data has not significantly changed from the 2004 update to this 2015 update.

Overall, Brier’s streets are two-lane roads with a maximum speed limit of 30 miles per hour. The Brier Road / Poplar Way corridor, which is Brier’s main north / south street, has 20-foot wide lanes along most of its length. 228th Street SW, the main east / west street, has 11-foot-wide lanes. Other streets typically have two lanes varying from 9 feet to 16 feet in width. Storm water drainage is provided by open ditches or by curbs, gutters and closed drain pipes.

With the exception of newer subdivisions, several minor streets, and Brier Road, curbs and gutters are not in place. Hilly terrain and curving roads result in geometric (sight distance, etc.) and radius problems. Road dips, slopes, and sharp curves also create problems. These known problems areas are shown on Figure 2 and are listed here:

- 214th Street SW (geometries)
- Vine Road (geometries)
- 236th Street SW (geometries)
- 238th Street SW (geometries)
- 227th Street SW from 32nd Avenue W to end (dips in road / hazards)

- 1 • 232nd Place SW (3900 block – slope and curve)
- 2 • 237th Place SW and 36th Place W (parked cars combined with sight
- 3 distance problems)
- 4 • 216th Street SW at Poplar Way and at Elm Drive (sharp curves
- 5 combined with speeding)
- 6 • 35th Avenue and 228th St SW (sight distance and geometries)
- 7 • 216th Street and Poplar Way (sight distance and geometries)
- 8



**FIGURE 2:
RIGHT OF WAY
KNOWN CONCERNS**



**CITY OF
BRIER**
ESTD 1965

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No new collectors were built in the last five years, however Brier Road from south City limits to intersection of 228th Street was overlaid in 2014 using Transportation Improvement Board (TIB) funds. Further the City was awarded TIB funds to extend this overlay along Brier Road from 228th Street to intersection with Old Poplar Way. In addition, new residential connectors were built as well as sidewalk extensions.⁴

Brier’s current transportation system has some facilities for non-motorized use. Most prominent is a multi-use trail along the east side of Brier Road / Poplar Way. In addition, in many parts of Brier, there is informal use of the roadway by equestrians, pedestrians, and bicyclists.

E. Historical and Forecast Population Growth

Brier and the areas around Brier experienced rapid growth in the late 1970s and 1980s, and has slowed since. Brier’s population increased by 78.0% between 1980 and 1990 with the number of housing units almost doubling. Between 1990 and 2000, Brier’s population grew by 25.7% while the number of housing units increased by 16.1%. Table 2 shows the historical growth of Brier. The slowing growth rate between 1990 and 2010 is similar to what occurred in older urban areas elsewhere in Snohomish County as the supply of vacant land decreased. The recession had a slight impact on population growth from 2000 to 2010, impacting mostly the last three years of the decade.

Population in Brier in the next two decades is expected to increase to 7,100 by 2044.

Table 2: Historical and Forecast Population Growth

	% CHANGE		% CHANGE		% CHANGE		
POPULATION	1990	2000	2010	2044	1990-2000	2000-2010	2010-2044
Population	5,210	6,548	6,087	7,100	25.7%	-7.0%	16.6%
Housing Units	1,822	2,115	2,220	2,894	16.0%	0.4%	30.0%

F. Traffic Volumes

Existing traffic volumes on selected Brier streets were collected in 2015 by City Public Works Staff. Estimated 2015 Average Daily Traffic Volumes (ADT) resulting from the traffic counts is shown in Figure 4.

1 The highest volume streets within Brier are 228th Street SW and Brier
2 Road / Poplar Way. 228th Street SW west of Brier Road carries more
3 than 8,000 daily vehicles, while Brier Road / Poplar Way carries more
4 than 9,000 daily vehicle trips.

5
6 These volumes reflect the travel pattern of Brier residents and the
7 surrounding communities. Brier Road / Poplar Way carry north / south
8 trips through the City and 228th Street SW carries east / west trips.
9

10 **G. Collisions**

11 The City of Brier tracks accident history data. The latest available
12 tabulated data is from January 1, 2011 through December 30, 2014.
13 According to the summary report, the following locations have
14 experienced from two to five accidents during that three-year period:
15

- 16 • Brier Road near 236th Street SW (2 accidents)
- 17 • Brier Road in the 22900 block (2 accidents)
- 18 • 216th Street near Poplar Way (2 accidents)
- 19 • 228th Street near Brier Road (2 accidents)
- 20 • 214th Street SW near 32nd Avenue W (2 accidents)

21
22 There was one car-pedestrian accident at 3200 214th St SW during
23 December 2014. In general, five accidents or more at a single location
24 in a twelve-month period would trigger the review for improvements,
25 including stop signs or signals, if warranted. None of these locations fit
26 those criteria.
27

28 **H. Travel Patterns**

29 Current travel patterns reflect the residential nature of the City.
30 Residents travel west to Mountlake Terrace (via 228th Street SW and
31 214th Street SW) and north to Lynnwood (via Poplar Way) where there
32 are opportunities for employment, shopping, entertainment, dining or
33 to reach I-5 for travel to Seattle, Everett, or Bellevue / East Side. They
34 also head east through Bothell via Vine Road, Atlas Road, and 228th
35 Street SW, where there are opportunities for employment,
36 entertainment and dining in the Canyon Park and North King County
37 areas. Residents travel south through Lake Forest Park to access north
38 Seattle for opportunities for employment, to access I-405 and the East
39 Side or for recreational opportunities on Lake Washington, or the

Burke-Gilman Bicycle Trail.

3. Level of Service

A. Level of Service Definitions

Level of service is generally defined as the ability of a roadway or intersection to carry the volume of traffic. The level of service (LOS) is typically measured using a six-tiered rating system that has become a standard used by the majority of jurisdictions in the region.

Level of service is an indicator of the quality of traffic flow at an intersection or road segment. The LOS grading ranges from A to F, such that LOS A is assigned when no delays are present and low volumes are experienced. LOS F indicates long delays and / or forced flow.

B. Intersection Level of Service Measures

Table 3 summarizes the delay range for each level of service at signalized and non- signalized intersections, and describes the prevalent traffic characteristics of each. The methods used to calculate the levels of service are described in the 2010 Highway Capacity Manual (Special Report 209, Transportation Research Board).

Table 3: Level of Service Measures for Signalized and Non-Signalized Intersections

DELAY RANGE (SEC)		
LOS	SIGNALIZED INTERSECTION	NON-SIGNALIZED INTERSECTION
A	:5 10	:5 10
B	> 10 to :5 20	> 10 to :5 15
C	> 20 to :5 35	> 15 to :5 25
D	> 35 to :5 55	> 25 to :5 35
E	> 55 to :5 80	> 35 to :5 50
F	:5 80	:5 50

Level of service for signalized intersections is defined in terms of control delay. Control Delay alone is used to characterize LOS for the entire intersection or approach. Control delay which is also a surrogate measure of driver discomfort and fuel consumption. Total control delay is the difference between the travel time actually experienced and the reference travel time that would result during base conditions

(i.e., the absence of traffic control, geometric delay, any incidents, or as a result other vehicles). It should be noted that there are not any signalized intersections within the City limits.

The LOS for two-way stop-controlled (TWSC) and all-way stop-controlled intersections, are somewhat different from the criteria used for signalized intersections primarily because user perceptions differ among transportation facility types. The expectation is that a signalized intersection is designed to carry higher traffic volumes and will present greater delay than a non-signalized intersection.

Non-signalized intersections are also associated with more uncertainty for users, as delays are less than they are at signals which can reduce users' delay tolerance. Total control delay at non-signalized intersections include deceleration delay, queue move-up time, stopped delay in waiting for an adequate gap in flows through the intersection, and final acceleration delay. The Highway Capacity Software (Version 4.1d) was used to evaluate levels of service at signalized and non-signalized intersections.

C. Street Level of Service Measures

Two performance measures are used to characterize vehicular LOS for a given direction of travel along an urban street segment. One measure is travel speed for through vehicles. This speed reflects the factors that influence running time along the link and the delay incurred by through vehicles at the boundary intersection. The second measure is the volume-to-capacity ratio for the through movement at the downstream boundary intersection. These measures indicate the degree of mobility provided by the segment. Table 4 contains the street level-of-service definitions, which are based on average travel speed of Brier Road and 228th Street SW.

Table 4: Level of Service Measures for Streets (All-Way Stop)

LOS	AVG. TRAVEL SPEED (MPH)	GENERAL DESCRIPTION
A	> 25	Free flow operations at average travel speeds. Vehicles are completely unimpeded in their ability to maneuver within the traffic stream. Stopped delay
B	19 to 24.9	Reasonably unimpeded operations. Ability to maneuver is only slightly restricted and stopped delays are not bothersome. Drivers are not generally subjected to appreciable tension.
C	13 to 18.9	Stable operations. Ability to maneuver may be more restricted than in LOS B, longer queues may contribute to lower average travel speeds.

D	9 to 12.9	Borders on a range on which small increases in flow may cause substantial decrease in average travel speeds.
E	7 to 8.9	Is characterized by significant intersection approach delays and average travel speeds of one-third the free flow speed or lower.
F	<7	Traffic flows at extremely low speeds below one-third of the free flow speed. High approach delays at intersections.

Table 5 contains the street level-of-service definitions, which are based on average travel speed of all streets in the City other than Brier Road and 228th Street SW.

Table 5: Level of Service Measures for Streets (Two-Way Stops)

LOS	AVG. TRAVEL SPEED (MPH)	GENERAL DESCRIPTION
A	>21	Free flow operations at average travel speeds. Vehicles are completely unimpeded in their ability to maneuver within the traffic stream. Stopped delay is minimal.
B	17 to 21	Reasonably unimpeded operations. Ability to maneuver is only slightly restricted and stopped delays are not bothersome. Drivers are not generally subjected to appreciable tension.
C	13 to 18.9	Stable operations. Ability to maneuver may be more restricted than in LOS B, longer queues may contribute to lower average travel speeds.
D	12.5 to 17	Borders on a range on which small increases in flow may cause substantial decrease in average travel speeds.
E	7.5 to 12.5	Is characterized by significant intersection approach delays and average travel speeds of one-third the free flow speed or lower.
F	<7.5	Traffic flows at extremely low speeds below one-third of the free flow speed. High approach delays at intersections.

D. Minimum Level of Service Standards

The following minimum level of service standards are adopted for streets and intersections within the City of Brier.

Table 6: Adopted Minimum Level of Service for Streets and Intersections

STREET TYPE	LOS
Neighborhood Streets	C
Non-Arterial Streets	C
Collector Arterial Streets	D
INTERSECTION TYPE	LOS
Neighborhood Street / Neighborhood Street	C
Neighborhood Street / Non-Arterial Street	C
Neighborhood Street / Collector Arterial Street	D
Non-Arterial Street / Non-Arterial Street	C
Non-Arterial Street / Collector Arterial Street	D
Collector Arterial Street / Collector Arterial Street	D

1 **E. Existing Street and Intersection Level of Service**

2 Table 7 and Table 8 show a sample of major roads and intersections in
3 the vicinity of Brier for comparison of existing levels of service.
4

5 **Table 7: Existing Level of Service on Major Streets (PM Peak Hour)**
6

STREET	LENGTH (MILES)	RUNTIME PER MILE	TOTAL DELAY (SEC)	ARTERIAL SPEED (MPH)	LOS
228th Street SW	0.82	2:00	17	26	C
Brier Road	0.66	2:00	8	27	A
232nd Street SW	0.25	2:24	14	21	B
Old Poplar	0.61	2:00	15	25	B

7
8 **Table 8: Existing Level of Service at Major Intersections (PM Peak Hour)**
9

INTERSECTION	BOUNDARY INTERSECTION TYPE	DELAY ¹²	LOS
228th Street SW / Brier Road	All-Way Stop	17	C
236th Street SW / Brier Road	Two-Way Stop	8	A
232nd Street SW / 35th Avenue W	Two-Way Stop	14	B
Brier Road / Old Poplar	Minor Leg Controlled	15	B

10
11 Non-Arterial Streets in Brier typically have a LOS A. Since these streets
12 do not provide routes through the City, they are unlikely to experience
13 an increase in traffic due to growth in surrounding jurisdictions. Within
14 Brier, the highest-level street is a major street. Major Streets currently
15 experience a LOS B during the peak hour, but function at a higher LOS
16 at other times. The streets in Brier classified as major streets are:
17

- 18 • Brier Road / Poplar Way
- 19 • Old Poplar Way
- 20 • 228th Street SW
- 21 • Vine Rd/216th St SW east of Poplar Way

22
23
24 **IV. NEEDED FACILITIES AND SERVICES**

25 **1. Transportation System Improvements**

26
27 **A. Traffic Volumes Forecast**

28 By 2035, the population of Brier is projected to grow to 7,011, an

1 increase of 15.0% over the year 2010. Estimated 2015 traffic volumes
 2 were projected to 2035 to determine impacts on the City's
 3 transportation system. Figure 5 shows the forecast volume. The
 4 forecast volume indicates the future demands on Brier's roads.

5
 6 Future daily traffic volumes on the City's Collector Arterial and Non-
 7 Arterial Streets are estimated on Table 9. The combination of
 8 continued growth of southwest Snohomish County, probable
 9 improvements in the regional highway network, and a greater choice
 10 in alternative transportation modes, make these estimates tentative.
 11 To be consistent with the work completed in 1998 and historical growth
 12 within the city, future daily traffic demands were estimated based on
 13 an average increase of approximately 1.0% per year.¹³

14
 15 Intensive development is not expected to occur in Brier as the majority
 16 of the vacant land has been developed. Much of the remaining
 17 undeveloped land is undevelopable due to sensitive areas, and land
 18 use restrictions. In addition, there are no industrial sites. A small
 19 expansion of the business district may occur, expanding the business
 20 district from 2.5 acres to 5.15 acres. This possible change is not
 21 expected to have a noticeable impact on traffic. Based on the 2035
 22 projected volumes, existing arterial / street levels of service are not
 23 likely to change during the planning period.

24
 25 **Table 9: Average Daily Trips, Existing and Projected**

	2015 MEASURED VOLUMES	2035 PROJECTED VOLUMES
Poplar Way	9,420	11,500
228th Street SW, west of Brier Rd	8,420	10,300
Brier Road, north of 228th	5,650	6,900
Brier Road, south of 228th	5,200	6,350
228th Street SW, east of Brier Rd	3,850	4,700
Brier Road, south City Limits	3,600	4,400
Vine Road / 216 th east of Poplar Way	3,160	3,850
214th Street SW	1,250	1,525
Old Poplar Way	1,060	1,300

27
 28

Future intersection levels of service for 2035 at key intersections are shown in Table 10. The all-way stop controlled intersection of 228th Street SW and Brier Road is estimated to operate at LOS C by 2035. Stop controlled movements at all other intersections would operate at LOS C or better. While some intersection levels of service would lower significantly over the planning period, the City's adopted levels of service standards would continue to be met.

Table 10: Projected 2035 Intersection Level of Service (PM Peak Hour)

INTERSECTION	LOS	DELAY (SEC)	MINIMUM LOS
228th Street SW / Brier Road	C	20	D
236th Street SW / Brier Road	B	11	D
232nd Street SW / 35th Avenue W	C	19	D
Old Poplar Way / Brier Road	C	16	D

B. Future Transportation System Development and Management

Forecasting future traffic volumes and levels of service helps the City to plan for the transportation facilities needed as a result of growth. This section discusses ways that the City can respond to the increased demand on the transportation system. As shown below, by planning for needed roadways and through incorporating transportation demand and system management programs, the adopted level of service standards will be maintained.

1) Future Roads

Brier has limited room for additional development and expansion of the transportation system. Development during the last planning period was focused in the triangle formed by Old Poplar Way, Brier Road and 228th Street SW. The new roads in this area connect with Old Poplar Way and Brier Road. In the next two decades, there is growth potential along Poplar Way from the north city limit to Vine Road. Any new roads in this area would connect with Poplar Way. Other growth would be dispersed on occasional vacant lots or where lots are redeveloped. Under this scenario, no specific street would experience the brunt of significant new traffic volumes, as the growth in traffic would be spread throughout the

1 City.

2 Several streets will need overlays in the next 10 – 15 years,
3 according to the Public Works Department. These include:

- 4 • 239th Street SW – 27th Place W to end
- 5 • 239th Place SW – 25th Avenue W to end
- 6 • 34th Place W – Alaska Road to end
- 7 • 31st Place W – 238th Street SW to end
- 8 • 37th Place W – 236th Street SW to end
- 9 • 31st Avenue W – Russet Road to end
- 10 • Poplar Way – Old Poplar Way to North City Limits

11
12
13 No other significant transportation system improvements needs
14 are projected at this time.

15 16 **2) Transportation Demand Management**

17 Another way to address the future transportation system demands
18 is through the use of transportation demand management (TDM)
19 techniques. This is a term used for a broad range of strategies that
20 are intended to reduce and reshape use of the transportation
21 system. These strategies focus on reducing or changing the
22 amount of use of the transportation system rather than increasing
23 the amount / availability of the system itself (i.e., streets, traffic
24 signals, etc.) TDM is beneficial in that it can help to reduce the
25 number of cars on the road, and thereby improve the air quality in
26 the city and throughout the region, reduce the consumption of
27 petroleum fuels, and reduce traffic congestion in the city and in the
28 region without constructing new roads.

29
30 Considering TDM at the comprehensive plan level is important
31 because it can uncover alternatives to investment in new,
32 expensive city and regional capital projects. It can also extend the
33 life cycle of existing infrastructure, such as streets.

34
35 TDM can be implemented in Brier using a range of strategies,
36 including:

- 37 • Alternative Mode Support Strategies such as public
38 education and promotion, and ride matching services.
- 39 • Worksite-Based Strategies, such as alternative work

- 1 schedules
- 2 • Land Use Strategies, such as compact residential
- 3 development, mixed land uses, jobs / housing balance,
- 4 affordable housing and development impact mitigation
- 5 • Programmatic and policy support strategies, such as trip
- 6 reduction ordinances and programs, and support of new
- 7 institutional relationships
- 8 • Telecommunications strategies, such as telecommuting,
- 9 and internet- based strategies, and
- 10 • Pricing strategies, such as parking pricing, and transit and
- 11 vanpool fare subsidies

12 Strategies that can be implemented without large budgetary
13 expenditures include encouraging carpooling and vanpooling,
14 promoting transit use, and promoting bicycling and walking. Also,
15 working with Community Transit to offer one of its many public
16 awareness campaign tools in the City is a strategy that would
17 require little new expenditure to encourage transit alternatives to
18 reduce automobile trips. In addition, the City will work with
19 Community Transit to increase service in Brier in order to have
20 more opportunities for transit use.

21
22 Increasing transit ridership to optimum levels would also be a
23 significant TDM measure in the City.

24
25 Land use planning also can be an effective, long-term TDM strategy
26 for the City. It includes measures such as:

- 27 • Increasing housing density and mix of uses around areas
28 already served by transit. This would require a change to
29 the City's zoning however which is not anticipated at this
30 time
- 31 • Considering custom transit strategies
- 32 • Consider mixed-use development. Again this would require
33 a change to the City's zoning which is not anticipated at this
34 time.
- 35 • Improving the jobs / housing balance within the city. Again
36 this would require a change to the City's zoning which is
37 not anticipated at this time.
- 38 • Improving bike and pedestrian support facilities and
39 amenities

- Insuring that future development are pedestrian and bicycle friendly

All of these measures would reduce the volumes of traffic in the city and region without significant investment in transportation system improvements. Appendix E includes detailed discussion of key strategies the City could consider in implementing its TDM program.

3) Transportation System Management

Transportation system management is intended to achieve maximum efficiency of the current system without adding major new infrastructure. An efficient system in Brier will have a positive impact on the overall transportation system in the region. Other benefits of transportation system management are cost savings in not having to build new roads, reduced traffic congestion, and reduced air pollution.

Brier’s transportation system is fairly efficient, especially since traffic congestion and capacity are not issues the City has had to face. However, the City is committed to a balanced and efficient transportation system, and recognizes that improvements to the existing system may be necessary as the population grows. Increased transit service to enhance the links between surrounding communities is a system improvement that could be implemented in the near term. This service could include additional bus lines or re-instituting door-to-door service.

The City will also monitor busy intersections, such as Brier Road and 228th Street SW, to ensure that traffic flows smoothly through them. Future improvements, if necessary, might include, signals, or roundabouts.

4) Traffic Management

Effective traffic management on the existing streets will reduce traffic speeds, vehicle noise, visual impacts and through traffic volumes in residential neighborhoods by physical, psychological, visual, social and legal (regulatory and enforcement) means. Table 11 lists common actions of traffic management programs.

1 (via 228th Street SW and 214th Street SW) and north to Lynnwood (via
2 Poplar Way, through unincorporated Snohomish County) for
3 employment, shopping, or to reach I-5 for travel to Seattle, Everett, or
4 Bellevue / East Side. Forecast volumes on these two streets show that
5 these two adjacent jurisdictions would experience increased traffic
6 from the City.
7

8 Additional traffic will head east through Bothell, possibly via Vine Road,
9 Atlas Road, and 228th Street SW, to reach the Canyon Park. Traffic is
10 likely to increase for people traveling south-bound on Brier Road
11 through Lake Forest Park to reach north Seattle. Traffic forecasts show
12 some increases on these south-bound streets, though the degree to
13 which these southern jurisdictions would experience City traffic is less
14 than for Mountlake Terrace and Snohomish County.
15

16 Given the nature of the forecast land use for 2035 in Brier, traffic
17 patterns are likely to remain similar to current patterns, although there
18 is likely to be some additional traffic generated by the new
19 development. There may be some traffic congestion and associated
20 delays on major streets, particularly during morning and afternoon
21 commute hours. Adjacent jurisdictions would likely experience some
22 increase in volumes on streets connecting with the City.
23

24 Impacts of the adjacent jurisdictions of Mountlake Terrace, Lynnwood,
25 Snohomish County, Bothell, and Lake Forest Park on Brier are also
26 anticipated. As neighboring cities and the unincorporated County
27 increase in population, there will be an increase in non-local through
28 traffic traveling through the City on Brier Road as well as on 236th
29 Street SW, 228th Street SW and Vine / Poplar Way. Existing levels of
30 service on arterials are not likely to change, however, even assuming
31 projected through traffic. Additional coordination with these
32 jurisdictions is essential so that no jurisdiction has a substantial
33 increase in traffic that will reduce its level of service.
34

35 **D. Coordination of Land Use and Transit Service**

36 Future residential development in Brier is planned to continue within
37 the established pattern of zoning. It is anticipated that Brier's
38 development will continue to support at least one commuter bus line
39 associated with a Park and Ride lot. Much of the recent development

1 has been located near the center of Brier, which is within walking or
2 biking distance to the Park and Ride Lot. This could result in an increase
3 in bus ridership and / or carpooling or vanpooling. Accessory dwelling
4 units, which are allowed in Brier, should be especially encouraged to
5 locate within one mile of the Park and Ride Lot or 228th Street SW to
6 further encourage transit use, vanpooling, carpooling, walking, and
7 bicycling.

8
9 In addition, it is anticipated that non-motorized travel will increase
10 during the planning period because more sidewalks, multi-use trails,
11 and connections to existing trails will be built. These new sidewalks and
12 trails can be used to encourage alternative forms of commuting by
13 making it easier to walk or bicycle to the Park and Ride Lot, or to
14 connect to one of the regional trails such as the Interurban and
15 Centennial Trails to the west and north, and to the Burke- Gilman trail
16 to the south, all of which are located near employment centers.

17 Education about alternative transportation modes, trip reduction, and
18 non- motorized travel will be very important as the City grows and
19 traffic congestion in the Puget Sound Region increases.

20
21 Community Transit also has policy guidelines to encourage public
22 transportation systems to reduce traffic congestion, promote energy
23 conservation, and improve mobility within the community. The
24 foundation of these policies is to effectively coordinate land use
25 decisions with public transportation services. Brier’s efforts to
26 coordinate land use and mobility, as described above, should
27 demonstrate the City’s commitment to a balanced and efficient
28 transportation system.

29
30 **2. Proposed Transportation Facilities**

31
32 **A. Proposed Street System Classification**

33 The street classification criteria shown in Appendix B were applied to
34 Brier’s transportation system once future street volumes had been
35 forecast. Figure 6 shows the future street classifications. The streets
36 are classified similarly to the 2004 classifications with some exceptions.
37 Reflecting Brier’s residential character, the majority of the streets
38 would remain Neighborhood Traffic and Local Neighborhood Service
39 Streets with 1,000 or fewer daily trips. Several streets serve enough

1 neighborhoods to warrant higher-level classification as a Non-Arterial
2 Street, with 1,000 to 3,000 daily trips.

3
4 Non-Arterial Streets would include:

- 5
- 6 • Vine Road / 216th Street SW east of Poplar Way
- 7 • Old Poplar Way
- 8 • 214th Street SW
- 9 • 236th Street SW
- 10 • 34th Avenue SW
- 11 • 36th Avenue SW

12
13 The highest level of streets in Brier is Collector Arterial Streets, which
14 carry 3,000 or more vehicles a day and function as through roadways.
15 The streets that would fit the criteria for Collector Arterial Streets in
16 2044 in Brier would be Brier Road / Poplar Way, 228th Street SW, and
17 Vine Rd/216th St SW east of Poplar Way.

18
19 **B. Trail Projects**

20 A walkway, sidewalk and trail classification map is shown in Figure 7,
21 including a proposed perimeter and loop multi-use trail. Shown are a
22 number of soft- surface, multi-use trails. Most of these trails are part
23 of the proposed perimeter trail. In addition, the locations of several
24 possible off-road trails are identified.

25
26 Figure 8 shows proposed bikeways. Again, a number of the proposed
27 bikeways are designed to be part of a perimeter trail.

28
29 **C. Motorized Projects**

30 See the Capital Facilities Element for the schedule of transportation
31 system improvements. Brier will continue to improve its street system
32 as shown in the Capital Facilities Plan (CFP) included in that Element. It
33 includes projects designed to correct identified maintenance problems
34 and roadway deficiencies. Other projects on the list include non-
35 motorized improvements and traffic calming improvements.

36
37 Table 6 in the Capital Facilities Element indicates the road sections, type
38 of projects, and estimated cost of the improvements. Implementation
39 of these projects will help the City maintain its current level of service

1 as it grows.

2
3 **D. Non-Motorized Projects**

4 In addition to the capital facilities projects, the City continues to install
5 new sidewalks and crosswalks to increase safety. Since 2004, sidewalks
6 with associated crosswalks were installed along Old Poplar Way, along
7 34th Ave W between 228th St SW and 230th St SW, along 230th St SW
8 between 34th Ave W and 35th Ave W, and along 230th St SW south to
9 232nd St SW, Additional safety improvements will continue to be
10 constructed as conditions warrant.

11
12 The City’s Six-Year Transportation Improvement Program (TIP) calls for
13 ten projects over the period 2016 to 2021, including four (4) projects to
14 construct or replace curb, gutter and sidewalks — as well as two
15 asphalt overlay projects.¹⁷ This TIP builds upon the analysis and
16 projection of needed projects and available revenue found in the
17 Capital Facilities Element. The estimated expenditure would be
18 \$1,311,000.

19
20 The next section as well as the Capital Facilities Element discusses
21 alternative revenue sources for funding these projects.

22
23 **V. FINANCING NEEDED FACILITIES AND SERVICES**

24 **1. Funding**

25 Over the past two decades, the traditional sources of state and municipal
26 public road funding have declined and securing of funding has become
27 more competitive. Funding road projects, especially in light of the rapidly
28 increasing costs for improvements, has become more difficult. The main
29 outcome of reduced funding is that some projects might be delayed if there
30 is not sufficient funding in a given year.

31
32 Despite the funding challenges, Brier has received funding in recent years
33 from a variety of sources to assist in paying for its road improvements.
34 Funding sources have included:

- 35 • 2013 — \$8,414 from the Washington State Department of
36 Transportation Improvement Board (TIB) for design and
37 construction engineering on public street overlay;
- 38 • 2013— \$473,954 each from the Public Works Board for design and
39 construction of the Scriber Creek Pedestrian Bridge

- 1 • 2013 — \$167,418 from the Washington State TIB for design and
2 construction engineering and funding assistance on the Brier Road
3 sidewalk improvements;
- 4 • 2014 — \$346,102 from the Washington State Department of
5 Transportation Improvement Board (TIB) for design and
6 construction engineering on public street overlay;
- 7 • 2015 — \$2,830 from the Washington State Department of
8 Transportation Improvement Board (TIB) for design and
9 construction engineering on public street overlay;

10
11 If there are potential funding shortfalls based on the projected
12 transportation system needs, the City will need to raise additional funds for
13 transportation improvements, consider revising its level of service
14 standards, or reassess its land use assumptions.

15 It is forecast that the level of service for streets will not change by 2035; the
16 level of service for intersections will change, though none of the
17 intersections would drop below City-adopted LOS standards, even with the
18 anticipated growth and development.

19
20 Therefore, the focus of the strategy in this Element as well as in the Capital
21 Facilities Element is on funding solely. In Brier, raising additional funds will
22 primarily rely on alternative, outside sources, rather than raising City
23 property taxes or floating bonds to fund transportation projects.
24 Recognizing that traditional sources of funding are often inadequate, a
25 number of alternative funding strategies could be used to pay for Brier's
26 roadway projects.

27
28 These strategies include the following sources:

- 29 • STP funding is the Six Year Transportation Improvement Program.
30 This is State distributed funding.
- 31 • TIA funding is the Transportation Improvement Account that grants
32 funds from the Transportation Improvement Board (TIB) for eligible
33 projects.
- 34 • LID, or Local Improvement District funding assesses fees on property
35 owners who choose to tax themselves to finance improvements.
- 36 • Impact fees and frontage mitigation assess developers for the cost
37 of roadway improvements. (This option is discussed in greater detail
38 below.)
- 39 • Transportation Benefit Districts (TBD) are quasi-municipal

1 corporations with independent taxing authority, including the
2 authority to impose property taxes and impact fees for
3 transportation purposes. RCW 36.73.020 governs formation by
4 counties, and RCW 35.21.225 governs formations by cities. TBDs
5 have several revenue options subject to voter approval:
6

- 7 • Property taxes – a one-year excess levy or an excess levy for
8 capital purposes
- 9 • Up to 0.2% sales and use tax
- 10 • Up to \$100 annual vehicle fee per registered vehicle in the
11 district
- 12 • Vehicle tolls

13
14 TBDs have two revenue options that do not require voter approval,
15 but are subject to additional conditions. To impose either fee, the
16 TBD’s boundaries must be countywide or citywide, or if applicable,
17 in the unincorporated county. Foregoing a vote is an option. A county
18 or city still has the option of placing either fee to the vote of the
19 people as an advisory vote or an actual requirement of imposition.
20 The two options are:
21

- 22 1) Annual vehicle fee up to \$20.
23 This fee is collected at the time of vehicle renewal and cannot
24 be used to fund passenger-only ferry service improvements.
25 (HB 1485 increases this option to \$40.)
- 26 2) Transportation impact fees on commercial and industrial
27 buildings.
28 Residential buildings are excluded. In addition, a county or city
29 must provide a credit for a commercial or industrial
30 transportation impact if the respective county or city has
31 already imposed a transportation fee.

- 32
33 • Federal and State transportation funding, such as the new TEA-21
34 (Transportation Equity Act for the 21st Century), could be requested
35 by the City. Other funds include:
 - 36 • **Public Works Trust Fund** – The State Public Works Board
37 provides low interest loans available for capital facilities
38 planning, emergency planning and construction of bridges,
39 roads, domestic water, sanitary sewer, and storm sewer.

- 1 • **Community Economic Revitalization Board Grant (CERB)** –
2 CTED provides low interest loans and occasionally grants to
3 finance sewer, water, access roads, bridges and other
4 facilities for a specific private sector development.
- 5 • **Urban Arterial Program (UAP)** – The Washington State
6 Transportation Improvement Board (TIB) provides funding for
7 projects to alleviate and prevent traffic congestion. In order to
8 be eligible, roads should be structurally deficient, congested
9 by traffic, and have geometric deficiencies or a high incidence
10 of accidents. Funds are awarded on an 80% Federal / 20%
11 local matching basis.
- 12 • **Transportation Improvement Account Grants (TIA)** – The
13 State TIB provides funding for projects to alleviate and
14 prevent traffic congestion caused by economic development
15 or growth. Eligible projects should be multi-agency, multi-
16 modal, designed to reduce congestion and encourage
17 economic development, and partially funded locally. Funds
18 are awarded on an 80% Federal / 20% local matching basis.
- 19 • **Surface Transportation Program (STP) Grants** – The Puget
20 Sound Regional Council (PSRC) provides grants for road
21 construction, transit capital projects, bridge projects,
22 transportation planning, and research and development.
23 Projects must be on the Regional (TIP) list, and must be for
24 roads with higher functional classifications than local or rural
25 minor collectors. Funds are available on a Federal / local
26 match, based on the highest-ranking projects from the
27 Regional TIP list.
- 28 • **IAC funding is from the Inter Agency Committee for**
29 **Outdoor Recreation** – The program combines funds from
30 several sources and makes them available for outdoor
31 recreation and conservation purposes. Agencies which apply
32 need to have a parks and recreation plan.

33
34 Transportation improvements are also funded and constructed by
35 developers for subdivisions and other land development projects in order
36 to meet the City's development regulations and to mitigate project impacts.
37 These regulations also extend to Collector Arterial and Non-Arterial traffic
38 streets in the project vicinity where project impacts are identified through
39 the SEPA process.

1
2 Developer assessments can take on many different forms. Traditional
3 methods include the Local Improvements District (LID). Its application has
4 been generally restricted to properties that abut a road improvement and
5 that will directly benefit. However, the concept is extended to a greater
6 benefit area that may include properties not abutting the road
7 improvement.

8
9 The LID is still considered one of the most equitable and desirable forms of
10 developer assessment. It causes road improvement costs to be spread over
11 all potential benefactors, including existing as well as new developments,
12 and a reasonable public share. It permits execution of road improvements
13 at such a time as it is necessary; and it permits the recovery of the
14 improvement costs incrementally over a 10 to 20 year period of time at
15 municipal bond interest rates.

16
17 By avoiding “up front” capital assessments, development projects can be
18 more economically viable. By spreading recovery costs over time, such
19 costs can be better handled commensurate with the cash flow economics
20 of a completed land development project. The public share of the road
21 improvement costs can also be collected incrementally over a measured
22 period of time.

23
24 A practice that is becoming more commonly used by municipal
25 governments is an “up front” assessment of development projects for
26 desired road improvements. These requirements are being imposed
27 during the SEPA and permitting processes as conditions of development
28 permit. They take on

29
30 different forms ranging from various offsite road construction
31 requirements to direct cash assessments for off-site road improvements to
32 be paid prior to occupancy.

33
34 An outcome of the 2015 Plan Update is that Brier will be in a better position
35 to seek alternative funding sources as a result of meeting GMA and PSRC
36 requirements. In addition, stronger policies and ordinances will be in place
37 to require improvements for needs generated by new development. By
38 continuing a multi-faceted funding approach and considering new funding
39 sources, such as impact fees or public / private partnerships, Brier will be

1 able to continue to improve its transportation system.

2
3 **2. Capital Facilities Plan**

4 The transportation capital facilities priorities are incorporated into the
5 City's overall capital facilities plan which is located in the Capital Facilities
6 Element. Potential funding sources from the list above are identified for
7 each project included in the Capital Facilities Plan.

8
9 As noted previously, the City does not have any regional or interstate
10 transportation systems that require long-term coordination and does not
11 currently anticipate complex street improvements. Therefore, needed
12 projects are evaluated on an annual basis for inclusion in the 6-Year Project
13 List and no projects are identified for the 7- to 20-Year time period.

1 **APPENDIX A: CLASSIFICATION CRITERIA**

2
3 **COLLECTOR ARTERIAL STREET (COLLECTOR)**

4 **Functional Purpose**

- 5 • Principal route for movement of traffic through and to Brier. This class of
6 street connects local cities and commercial areas to Brier. In addition, this
7 street connects to higher-level regional streets outside of Brier city limits. This
8 level of street carries through trips.

9
10 **Physical Design Features**

- 11 • Residential areas should be buffered by distance and landscaped with
12 planted strips.
13 • Landscaped planting strip with trees.
14 • Intersections at grade with direct access to adjacent property.
15 • Traffic controls at intersection with other streets.
16 • Provisions made for pedestrian use, including frequent crosswalks and
17 signage.
18 • May be designed to include bicycle routes, walking paths and equestrian
19 trails.
20 • Two lanes.
21 • Spacing between streets of approximately 1 mile.

22
23 **Operational Characteristics**

- 24 • Speeds of 25 to 35 mph.
25 • Daily traffic volume of 3,000+ vehicles.
26 • Traffic on other lower classifications of streets stop at Collector Arterial
27 Streets.
28 • Parking restricted as necessary for the movement of motorized and non-
29 motorized traffic.
30 • Traffic control used to control turning movements as necessary for safe and
31 efficient flow of traffic.

32
33 **NON-ARTERIAL STREET**

34 **Functional Purpose**

- 35 • Serves as a distributor of traffic from a Collector Arterial Street to less
36 important streets, to secondary generators such as schools and parks and to
37 serve trips between areas within and immediately around Brier.
38 • Has less traffic carrying capacity than Collector Arterial Streets. The design
39 and operational controls should give preference to the distribution of traffic
40 and should discourage through trips.

1 **Physical Design Features**

- 2 • Intersections at grade with direct access to adjacent property.
- 3 • Landscaped planting strips.
- 4 • Traffic signs at intersections with other streets as warranted to provide for
- 5 the safe distribution of traffic.
- 6 • Incorporates two lanes; incorporate a two-way, left-turn lane if necessary.
- 7 • Spacing between Non-Arterial Streets of .25 mile.
- 8 • Provision of safe pedestrian facilities along such routes. The design should
- 9 provide for maximum separation between pedestrian and motorized travel
- 10 lanes and for safe and frequent pedestrian crossings. Pedestrian crossing
- 11 prohibitions would be unusual at any intersection with another Non-Arterial
- 12 Street or street of lower classification.
- 13 • May be designated bike, pedestrian or equestrian routes, incorporate paths
- 14 or horse lanes or be open for the general use of non-motorized vehicles and
- 15 horses.

16
17 **Operational Characteristics**

- 18 • Typical traffic speeds of 25 mph except 20 mph in school zones.
- 19 • Traffic volumes of 1,000 to 3,000 vehicles per day.
- 20 • Traffic on Neighborhood Traffic Streets is stopped to give the right-of-way to
- 21 traffic on Non-Arterial Streets. Access between Non-Arterial and Local
- 22 Neighborhood Service Streets may be restricted to protect adjacent land
- 23 uses from undesirable levels of traffic.
- 24 • On-street parking generally permitted, but may be restricted to facilitate
- 25 efficient traffic flow.
- 26 • Access to adjacent property may be restricted for safety considerations.

27
28 **NEIGHBORHOOD TRAFFIC STREET**

29 **Functional Purpose**

- 30 • To collect and distribute traffic from higher level streets to residential areas.
- 31 The design and operational controls should give preference to the
- 32 distribution of traffic and should discourage through trips.

33
34 **Physical Design Features**

- 35 • Intersections at grade with direct access to adjacent property.
- 36 • Landscaped planting strips.
- 37 • Intersections with Collector Arterial, Non-Arterial or other Neighborhood
- 38 Traffic Streets should be signed as warranted to facilitate the safe movement
- 39 of traffic along each street as well as to facilitate turning movements between

1 such streets.

- 2 • The design should provide for safe pedestrian movement along such routes.
3 Pedestrian crossing prohibitions would be unusual at any intersections.
- 4 • May have designated path, incorporate non-motorized or horse lanes or be
5 open for the general use of non-motorized vehicles or horses.
- 6 • Incorporates two through lanes; two-way, left-turn lanes generally not
7 applied.
- 8 • Spacing between Neighborhood Traffic Streets of 500 to 1,000 feet.

9
10 **Operational Characteristics**

- 11 • Typical traffic speeds of 25 mph except 20 mph in school zones.
- 12 • Traffic volumes of less than 1,000 vehicles per day.
- 13 • Traffic on Local Neighborhood Service Streets is stopped to give the right-of-
14 way to traffic on Neighborhood Traffic Streets. Access between
15 Neighborhood and Local Neighborhood Service Streets may be restricted to
16 protect the lower class street and adjacent land uses from undesirable levels
17 of traffic.
- 18 • Traffic movement and service to abutting properties are both important
19 functions of Neighborhood Traffic Streets; therefore, parking removal or the
20 acquisition of additional right-of-way for moving traffic should not be
21 undertaken except at specific locations or under special circumstances.
- 22 • Parking generally unrestricted except for safety considerations.

23
24 **LOCAL NEIGHBORHOOD TRAFFIC STREET**

25 **Functional Purpose**

- 26 • Provide access to neighborhoods and driveways and provides on-street
27 parking and access to off-street parking and loading for the immediate
28 residential area. These streets are often residential cul-de-sacs connected
29 to Neighborhood Traffic Streets and occasionally to higher level streets.

30
31 **Physical Design Features**

- 32 • Intersections at grade with direct access to adjacent property.
- 33 • Landscaped planting strips.
- 34 • The design should provide for safe pedestrian movement with safe and
35 frequent pedestrian crossings.
- 36 • Typically open for the general use of non-motorized transportation and
37 may be utilized for designated bicycle, pedestrian and equestrian routes.
- 38 • One to two through lanes and one to two parking lanes should be provided.
39 Streets should be designed and located to prevent the continuous or

- 1 unobstructed flow of traffic through a neighborhood.
2 • Spacing between Local Neighborhood Traffic Streets of 100 to 500 feet.
3

4 **Operational Characteristics**

- 5 • Typical Traffic speeds of 25 mph except 20 mph in school zones.
6 • Traffic volumes as generated by the immediate neighborhood, but
7 generally less than 500 vehicles per day, depending upon the land use
8 intensity and distance between surrounding higher classified streets.
9 • Intersections with other Local Neighborhood Streets uncontrolled except
10 as found necessary for safety or to control traffic volumes or speeds. The
11 control utilized may consist of signing as guided by the MUTCD or by such
12 restrictive devices as traffic circles or traffic diverters consistent with
13 emergency and other access needs.
14 • Traffic on Local Neighborhood Service Streets is stopped at intersections
15 with higher classified streets. Access to higher classified streets may be
16 restricted as consistent with emergency access needs to protect the
17 neighborhood from significant volumes of non- local traffic.
18 • Parking generally unrestricted although restrictions may be applied for
19 emergency vehicle access, and general traffic safety.
20

21 **SCENIC ROUTE**

22 **Functional Purpose**

- 23 • To provide special landscaping and park-like features to streets or to
24 recognize scenic significance of streets otherwise intended to move traffic
25 and / or provide access. This classification is in addition to a “traffic” street
26 classification.
27

28 **Physical Design Features**

- 29 • All types of street design.
30 • Design may include scenic route signs, medians, benches, planting strips
31 and other features to increase park-like appearance of the street.
32 • Often concurrent with walkways, bike paths, and multi-use trail.
33

34 **Operational Characteristics**

- 35 • As dictated by principal use of the street.
36

37 **BICYCLE LANE**

38 **Functional Purpose**

- 39 • Roadway of which a portion has been designated by traffic control devices

1 for preferential or exclusive use by bicycles to provide separation from
2 motor vehicle traffic. Typically, they are installed to encourage bicycle use
3 on a particular street.
4

5 **Physical Design Features**

- 6 • One-way facilities, one on each side of the street (two-way bicycle lanes are
7 not advisable).
- 8 • Typically located between the parking areas and the traffic lanes, or where
9 parking is prohibited, the lanes are located between the curb and the traffic
10 lanes.
- 11 • Designated by a painted white line four feet from the curb or five feet from
12 a parked car; and a bicycle symbol painted in the bike lane at intervals of
13 one block.
- 14 • Where there are heavy volumes of left turning bicycles, a separate turning
15 lane for bicyclists may be provided.
- 16 • General guidelines for striping and signing are in the MUTCD and the
17 AASHTO Guide for the Development of New Bicycle Facilities.
18

19 **Operational Characteristics**

- 20 • As dictated by principal use of street.
- 21 • A wide range of bicyclist’s speeds (8 to 25 mph) and a wide range of users
22 can be expected.
23

24 **SIGNED BICYCLE ROUTE**

25 **Functional Purpose**

- 26 • Shared roadways (i.e., bicycle and motor vehicles) which are signed as “Bike
27 Routes.” Typically, they are used to create local recreational loop routes and
28 provide continuity for regional systems.
29

30 **Physical Design Features**

- 31 • Designated by installing Bicycle Route signs. Pavement stencils and arrows
32 may also be used to demarcate Bicycle Routes.
- 33 • Wide curb lanes (13 to 15 feet side) desirable.
- 34 • May or may not have a striped Bicycle Lane.
35

36 **Operational Characteristics**

- 37 • As dictated by principal use of street.
- 38 • A wide range of bicyclist’s speeds (8 to 25 mph) and a wide range of users
39 can be expected.

1
2 **WALKWAY / SIDEWALK**

3 **Functional Purpose**

- 4 • Paved facility for the exclusive use of pedestrians and slow speed bicyclists.
5 Typically, they are adjacent to all classes of streets and may provide
6 connections between neighborhoods, schools and other destinations
7 where streets do not go through.
8

9 **Physical Design Features**

- 10 • Five feet wide minimum. Extra width needed at schools, bus stops, and
11 other high pedestrian locations.
12 • Concrete where adjacent to streets. Asphalt may be appropriate in some
13 situations through parks and open areas.
14 • Typically separated from the curb (or edge) of a street by a two to six foot
15 planting strip. May be directly adjacent to the curb in some residential
16 situations.
17 • On one side of every street. On both sides of street where space allows.
18

19 **Operational Characteristics**

- 20 • Walkers are primary users.
21 • Likely to be mixed use with joggers and children on bicycles.
22

23 **MULTI-USE TRAIL**

24 **Functional Purpose**

- 25 • Soft surface trail for exclusive use of joggers, walkers, equestrians, and
26 mountain bikes. Typically, they either parallel a street or go through open
27 space in a connected, continuous system.
28

29 **Physical Design Features**

- 30 • Soft surface.
31 • Minimum of three feet wide with a total clearance of six feet up to a height
32 of twelve feet.
33 • Typically separated from the curb (or edge) of a street by a six foot planting
34 strip. May be directly adjacent to the curb in some situations.
35 • On one side of a street. Typically, paired with a paved walkway / sidewalk
36 on the other side of a street.
37

38 **Operational Characteristics**

- 39 • Likely to be mixed use with joggers, walkers, equestrians, and mountain

1 bikes.

2
3 **OFF-ROAD TRAIL**

4 **Functional Purpose**

- 5 • Future desired trails show where the potential exists for a connection or
6 linkage, but where research or exploration is needed. The classification
7 serves as an alert to the City of Brier where it may be possible to consider
8 incorporating trails in adjacent developments

9
10 **Physical Design Features**

- 11 • As dictated by use. Typically, a soft surface, multi-use trail.

12
13 **Operational Characteristics**

- 14 • Likely to be mixed use with joggers, walkers, equestrians, and mountain
15 bikes.